1015-017

### **CITY OF ALBUQUERQUE** CITY COUNCIL

#### INTEROFFICE MEMORANDUM

TO:

Richard J. Berry, Mayor

FROM:

Jon K. Zaman, Director of Council Services

**SUBJECT: Transmittal of Legislation** 

Transmitted herewith is Bill No. O-15-41 Amending The City Of Albuquerque Code Of Ordinances Section 13-2-4 Pertaining To The Waiver Of Distance Requirement Between Licensed Premises For A Liquor License And School (Benton, by request), which was passed at the Council meeting of May 4, 2015 by a vote of 7 **FOR AND 1 AGAINST.** 

> **Against: Lewis Excused: Benton**

In accordance with the provisions of the City Charter, your action is respectfully requested.

JKZ:mh **Attachment** 

## CITY of ALBUQUERQUE TWENTY-FIRST COUNCIL

ENACTMENT NO. **0.2015.017** COUNCIL BILL NO. \_\_\_O-15-41 SPONSORED BY: Isaac Benton, by request 1 ORDINANCE 2 AMENDING THE CITY OF ALBUQUERQUE CODE OF ORDINANCES SECTION 3 13-2-4 PERTAINING TO THE WAIVER OF DISTANCE REQUIREMENT 4 BETWEEN LICENSED PREMISES FOR A LIQUOR LICENSE AND SCHOOL. 5 WHEREAS, the State pursuant to Section 60-6B-10 NMSA 1978 restricts 6 the issuance of liquor licenses within three hundred feet of a school, but 7 allows local option districts such as the City of Albuquerque to create criteria 8 and grant waivers to this restriction where appropriate; and 9 WHEREAS, currently the City of Albuquerque strictly limits such waivers 10 to restaurant licenses, small brewer's licenses, and winegrower's licenses, 11 unless the premises is located within the Downtown Arts & Entertainment 12 District; and 13 WHEREAS, infill development, especially in designated activity centers 14 and along transit corridors, that includes alcohol sales as a use may be 15 hampered by the locations of existing post-secondary schools, which are also 16 appropriate uses in these locations; and 17 WHEREAS. redevelopment efforts, most often within and 18 Metropolitan Redevelopment Areas, often involve alcohol sales as a use, and 19 may be hampered by the locations of existing post-secondary schools; and 20 WHEREAS, changes in the economy and urbanization have led to the 21 placement of post-secondary schools in unusual real estate sites such as 22 shopping centers and office buildings where alcohol sales have traditionally 23 been permitted; and 24 WHEREAS, New Mexico Courts have recognized the purposes of the

statutory prohibition on liquor establishments within three hundred feet of a

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- 1 school as necessary to protect children from the "undesirable influences of a
- 2 tavern" and to protect a "school, including its yards and grounds, from the
- 3 inimical milieu associated with establishments selling alcoholic beverages."
- 4 See Regents of UNM v. Hughes, 1992-NMSC-049, ¶ 33; and

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- WHEREAS, these types of concerns do not apply, or are at least significantly diminished, as they relate to post-secondary schools such as colleges and university which have mature and mostly adult-aged students much less vulnerable or susceptible to any harm that could be associated with physical proximity to a bar or tavern; and
- 10 WHEREAS, it is desirable to have restaurants and other liquor-licensed 11 businesses in and around the City to promote urban vitality, social 12 gatherings, community revitalization and walkability; and
  - WHEREAS, as a local option district, the City may prescribe the circumstances under which liquor establishments may apply for a waiver from the three-hundred foot separation requirement from post-secondary schools; and
- WHEREAS, allowing waivers for licenses within three hundred feet of post-secondary schools would still require that such licensees have the appropriate underlying zoning and meet the criteria set forth for considering waivers.
- 21 BE IT ORDAINED BY THE COUNCIL, THE GOVERNING BODY OF THE CITY
  22 OF ALBUQUERQUE:
- Section 1. Section § 13-2-2, DEFINITIONS, is hereby amended to add the following definition:
- 25 "POST-SECONDARY EDUCATIONAL INSTITUTION. A school offering 26 primarily post-secondary education, including colleges, universities, and 27 vocational schools."
- 28 Section 2. Section § 13-2-4, WAIVER OF DISTANCE REQUIREMENT
- 29 BETWEEN LICENSED PREMISES FOR A LIQUOR LICENSE AND CHURCH OR
- 30 SCHOOL, subsection A, is hereby amended as follows:

- "(A) The Council may grant a waiver of the prohibition of a licensed premises within 300 feet of a church or school pursuant to Section 60-6B-10 NMSA 1978, provided:
- (1) In all zones that allow the sale or service of alcoholic beverages, other than the Arts and Entertainment District of the downtown core, the waiver is for the operation of a restaurant license, a small brewer's license, or a winegrower's license as defined in the state Liquor Control Act;
- (2) In the Arts and Entertainment District of the downtown core as designated in the Downtown 2025 Plan (or as thereafter amended), a waiver may be requested for the operation of any state license authorized under Chapter 60, Article 6A of the Liquor Control Act;
- (3) In all zones that allow the sale or service of alcoholic beverages, where a waiver is required only because of the proposed proximity to a post-secondary educational institution, a waiver may be requested for the operation of any state license authorized under Chapter 60, Article 6A of the Liquor Control Act; and further provided that;
- (4) The waiver will not be detrimental to the public health, safety, welfare or morals of the affected neighborhood, including residents;
- (5) The proposed location for which the waiver is sought will not be within an area where the sale of alcoholic beverages is prohibited by the laws of the state; and
- (6) The issuance or transfer for which the waiver is sought will not be in violation of a zoning or other ordinance of the city."
  - Section 3. Severability Clause.

If any section, paragraph, sentence, clause, word or phrase of this Ordinance is for any reason held to be invalid or unenforceable by any court of competent jurisdiction, such decision shall not affect the validity of the remaining provisions of this Ordinance. The Council hereby declares that it would have passed this Ordinance and each section, paragraph, sentence, clause, word or phrase thereof irrespective of any provision being declared unconstitutional or otherwise invalid.

Section 4. Compilation.

1	Sections '1' and '2' of this Ordinance shall amend, be incorporated in, and
2	compiled as part of the Revised Ordinances of Albuquerque, New Mexico,
3	1994.
4	Section 5. Effective Date. This ordinance shall take effect five days after
5	publication by title and general summary.
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	4	Against: Lewis							
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## **CITY OF ALBUQUERQUE**

## Albuquerque, New Mexico Office of the Mayor

Mayor Richard J. Berry

#### INTER-OFFICE MEMORANDUM

February 12, 2015

TO: Rey Garduño, President, City Council

FROM: Richard J. Berry, Mayor

SUBJECT: Amending Section 13-2-4 of the City Code of Ordinances pertaining to

the waiver of distance requirement between a licensed premises for a

liquor license and school

The City of Albuquerque (the "City") desires to amend Section 13-2-4 of the City Code of Ordinances (the "City Liquor Legislation") to permit the City to consider waivers to allow for any state liquor license for businesses located within three hundred (300) feet of a post-secondary school (the "Proposed Amendment"). Section 60-6B-10 of the NMSA 1978 (the "State Liquor Legislation") restricts the issuance of liquor licenses within three hundred (300) feet of a school while allowing the City to create criteria and grant waivers to this restriction where appropriate. Currently, the City Liquor Legislation strictly limits such waivers to restaurant licenses, small brewer's licenses, and wine grower's licenses, unless the premises are located within the Downtown Arts & Entertainment District. The Proposed Amendment will bring the City's liquor license policy in line with changing real estate conditions, will continue to ensure the protection of school age children from alcohol-related uses, will assist in economic redevelopment efforts, and will not constitute an automatic approval of any state liquor license near a post-secondary school.

Infill redevelopment efforts and other economic considerations have led to the placement of post-secondary schools on sites where alcohol sales have traditionally been permitted (such as a shopping center or office building). When the State Liquor Legislation and City Liquor Legislation (together, the "Original Legislative Actions") were initially crafted, State Legislators and City Councilors likely did not anticipate the

movement of post-secondary schools to these sites. The Proposed Amendment attempts to address the unintended consequences of this change by allowing the City discretion to permit a waiver to allow for any state liquor license to a business near a post-secondary school.

The Original Legislative Actions attempt to protect students from any negative effects of having a business with a liquor license nearby. However, the authors of the Original Legislative Actions likely meant to prevent negative effects of alcohol sales on school age children; post-secondary schools have adult-aged students who do not need such protections. The Proposed Amendment does <u>not</u> change the City Liquor Legislation provisions regarding waivers to allow state liquor license near a school with school age children.

As currently written, the City Liquor Legislation is detrimental to the City's ongoing economic redevelopment efforts. The City believes it to be desirable to have restaurants and other liquor-licensed businesses in sites traditionally zoned for such uses, and the movement of post-secondary schools to these sites has been severely limiting to the business community.

Finally, the Proposed Amendment would not constitute an approval of any state liquor license within three hundred (300) feet of a post-secondary school. The Proposed Amendment would merely allow a business to apply for a waiver if it is within three hundred (300) feet of a post-secondary school (assuming that such use is not in violation of City zoning or other City ordinances). Each waiver application would be examined by the City Council's hearing officer for approval or denial based on the criteria for consideration of such waivers set forth in the City Liquor Legislation.

This Amendment to Section 13-2-4 of the City Code of Ordinances is forwarded to City Council for approval.

**Title/Subject of Litigation**: Amending Section 13-2-4 of the City Code of Ordinances pertaining to the waiver of distance requirement between licensed premised for a liquor license and school.

Approved:

Approved as to Legal Form:

Robert J. Perry

Date

Chief Administrative Officer

Jacobi Da

Interim City Attorney

Recommended:

Suzanne Uubar

Date

Director, Planning Department

#### **Cover Analysis**

#### 1. What is it?

This is a request to Amend Section 13-2-4 of the City Code of Ordinances pertaining to the waiver of distance requirement between licensed premises for a liquor license and school.

#### 2. What will this piece of legislation do?

This legislation will allow the City to consider waivers for liquor licenses for businesses located within three hundred (300) feet of a post-secondary school.

#### 3. Why is this project needed?

Infill redevelopment efforts and other economic considerations have led to the placement of post-secondary schools on sites where alcohol sales have traditionally been permitted (such as a shopping center or office building). This amendment will allow consideration by the City of waivers for liquor licenses for businesses located within three hundred (300) feet of a post-secondary school.

- 4. How much will it cost and what is the funding source? \$0.00
- 5. Is there a revenue source associated with this contract? If so, what level of income is projected?

#### 6. What will happen if the project is not approved?

Infill development, especially in designated activity centers and along transit corridors, that includes alcohol sales as a use, may be hampered by the locations of existing post-secondary schools, which are also appropriate uses in these locations. Without the ability to review a request for a waiver, and potentially approve the waiver, it will be detrimental to the City's ongoing economic redevelopment efforts because restaurants, brew pubs, and other businesses that require liquor licenses will not be allowed to utilize otherwise properly zoned property solely because of the site's proximity to post-secondary schools.

7. Is this service already provided by another entity? n/a

#### FISCAL IMPACT ANALYSIS

#### TITLE: AMENDMENT TO THE WAIVER OF DISTANCE REQUIREMENT FOR LIQUOR SALES

R: O: FUND:

**DEPT: Planning** 

[X ] No measurable fiscal impact is anticipated, i.e., no impact on fund balance over and above existing appropriations.

[] (If Applicable) The estimated fiscal impact (defined as impact over and above existing appropriations) of this legislation is as follows:

		Fiscal Years						
		2015		2016		2017		Total
Base Salary/Wages								-
Fringe Benefits at		-		-		-		-
Subtotal Personnel		-		-		-		-
Operating Expenses				-				-
Property				-		-		-
Indirect Costs 8.5	52%	-		-		-		•
Total Expenses	\$	-	\$		\$	-	\$	-
[] Estimated revenues not affected								
[] Estimated revenue impact								
Amount of Grant		-		-		-		-
City Cash Match								
City Inkind Match	1							
City IDOH *8.5	2%	-		-		-		-
Total Revenue		(5)	\$		\$		\$	-

These estimates do not include any adjustment for inflation.

Number of Positions created

0

#### COMMENTS ON MONETARY IMPACTS TO COMMUNITY/CITY GOVERNMENT:

There is no monetary or fiscal impact from this text change.

#### COMMENTS ON NON-MONETARY IMPACTS TO COMMUNITY/CITY GOVERNMENT:

This is a text amendment to Section 13-2-4 of the City's Code Of Ordinances regarding the waiver of a distance requirement between the point of sale of liquor at a licensed premises and a post-secondary school. The City Council may grant such a waiver of this distance requirement (300-feet) in all zones that allow the sale or service of alcoholic beverages only where a waiver is required because of the proposed proximity to a post-secondary educational institution, if requested, for the operation of a state liquor license.

PREPARED BY:	APPROVED:					
FISCAL ANALYST (date) Christopher Hyer	PLANNING DII Suzanne Lubai	J.	1 18 15 ate)			
REVIEWED BY:			<b>地震等,但是1000年</b>			
4	1 1.	1	111.			

**BUDGET OFFICER** 

Gerald Romero /-9

(date)

EXECUTIVE BUDGET ANALYST (date)

Diolinda Dickson

CITY ECONOMIST

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<sup>\*</sup> Range if not easily quantifiable.

## Health City Sun AFFIDAVIT OF PUBLICATION

CITY of ALBUQUERQUE TWENTY-FIRST COUNCIL COUNCIL BILL NO. O-15-41 **ENACTMENT NO. 0-2015-017** SPONSORED BY: Isaac Benton, by request ORDINANCE

AMENDING THE CITY ALBUQUERQUE CODE OF **ORDINANCES SECTION 13-2-4** PERTAINING TO THE WAIVER OF DISTANCE REQUIREMENT LICENSED BETWEEN PREMISES FOR A LIQUOR SCHOOL. LICENSE AND HCS Pub. May 22, 2015

State of New Mexico ) ss County of Bernalillo

David Rivord, being duly sworn declares and says he is the Publisher of the Health City Sun, a weekly newspaper published and having a general paid circulation in the State of New Mexico; that the said Health City Sun was entered in the post office at Albuquerque as second class mail matter on September 5, 1930, and has met all requirements of a legal newspaper under the laws of the State of New Mexico.

Affiant further states that this newspaper is duly qualified to publish Legal Notices or advertisements within the meaning of Section 14-11-4 of the New Mexico Statutes annotated (1978).

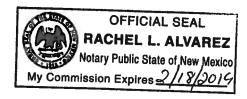
Affiant further states that the publication, a copy of which is hereto attached, was published in said paper in the regular and entire issue of each number of the paper, during the period and time of publication, and that the notice was published in the newspaper proper and not in a supplement thereof for 1 week, the first publication being in the issue of the 22nd day of May, 2015, and the last publication being in the issue of the 22nd day of May, 2015.

Affiant further states that the costs of publishing said legal notice have been paid, or have been assessed as court costs in the case numbered.

Subscribed and sworn to before me, a Notary Public in and for said County and State, this 22nd day of May, 2015.

Motary Public

My Commission Expires 2/18/2019



# Health City Sun

CIUDAD de ALBUQUERQUE VIGÉSIMO PRIMER CONCEJO PROYECTO DE LEY MUNICIPAL NÚM. 0-15-41 PROMULGACIÓN NÚM.

O-2015-017
PATROCINADO POR:
Isaac Benton, a solicitud
ORDENANZA

PARA ENMENDAR LA SECCIÓN 13-2-4 DEL CÓDIGO DE ORDENANZAS DE LA CIUDAD DE ALBUQUERQUE RELATIVA A LA EXENCIÓN DEL REQUISITO DE DISTANCIA ENTRE UN ESTABLECIMIENTO AUTORIZADO PARA LICENCIA DE BEBIDAS ALCOHÓLICAS Y UNA ESCUELA. HCS Pub. May 22, 2015

State of New Mexico ) ss County of Bernalillo )

David Rivord, being duly sworn declares and says he is the Publisher of the Health City Sun, a weekly newspaper published and having a general paid circulation in the State of New Mexico; that the said Health City Sun was entered in the post office at Albuquerque as second class mail matter on September 5, 1930, and has met all requirements of a legal newspaper under the laws of the State of New Mexico.

Affiant further states that this newspaper is duly qualified to publish Legal Notices or advertisements within the meaning of Section 14-11-4 of the New Mexico Statutes annotated (1978).

Affiant further states that the publication, a copy of which is hereto attached, was published in said paper in the regular and entire issue of each number of the paper, during the period and time of publication, and that the notice was published in the newspaper proper and not in a supplement thereof for 1 week, the first publication being in the issue of the 22nd day of May, 2015, and the last publication being in the issue of the 22nd day of May, 2015.

Affiant further states that the costs of publishing said legal notice have been paid, or have been assessed as court costs in the case numbered.

David Rivord, Publisher

Subscribed and sworn to before me, a Notary Public in and for said County and State, this 22nd day of May, 2015.

Notary Public

My Commission Expires

2/18/2014

