CITY of ALBUQUERQUE TWENTY FOURTH COUNCIL

	COU	NCIL BILL NO. 0-20-11 ENACTMENT NO. 0-2020-015
	SPO	NSORED BY: Pat Davis, by request
	1	ORDINANCE
	2	GRANTING A FRANCHISE AUTHORITY TO THE PUBLIC SERVICE COMPANY
	3	OF NEW MEXICO TO CONSTRUCT, MAINTAIN AND OPERATE ELECTRIC
	4	POWER INFRASTRUCTURE IN THE PUBLIC RIGHTS-OF-WAY OF THE CITY OF
	5	ALBUQUERQUE; REPEALING SECTIONS 13-4-2-1 THROUGH 13-4-2-11.
	6	WHEREAS, as a home rule municipality and municipal corporation
	7	pursuant to state law, the City of Albuquerque ("City") is authorized to grant a
	8	franchise authority to the Public Service Company of New Mexico for the
- New Deletion	9	construction, maintenance, and operation of its facilities and distribution
	10	systems within the City's streets and other public rights-of-way; and
	11	WHEREAS a franchise granted by a municipality to a public utility means it
	12	is authorized to use the public rights-of-way to construct, maintain and
雷富	13	operate its electric power infrastructure, including its facilities and equipment;
Mate Tateri	14	and
	15	WHEREAS the City's existing franchise authority with the Public Service
ikethrough N	16	Company of New Mexico ("PNM") has expired; and
	17	WHEREAS PNM's franchise authority has renewed automatically pursuant
	18	to New Mexico law since the expiration of its term.
	19	BE IT ORDAINED BY THE COUNCIL, THE GOVERNING BODY OF THE CITY OF
ocketed/St	19 20 21 22	ALBUQUERQUE:
	21	SECTION 1. SHORT TITLE.
<u>a</u>	22	This Ordinance shall be known and may be cited as the PNM Franchise
	23	Ordinance.
	24	SECTION 2. GRANT OF AUTHORITY.

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- 1 (A) Grant. The City, a home rule municipality and municipal corporation created under Article X, Section 6 of the New Mexico Constitution and Chapter 2 3 3 of the New Mexico Statutes Annotated, 1978, hereby grants to PNM, its 4 successors, and assigns (collectively referred to as the "Public Service" 5 Company of New Mexico" or "PNM") the right and privilege to use, construct. 6 maintain and operate electric power infrastructure in the City's streets and 7 other public rights-of-way. More specifically, the City grants to PNM the right 8 and privilege to use, construct, install, place, erect, lay, remove, change, expand, alter, improve, maintain and operate electric power infrastructure in, 9 10 upon, over and under the public rights-of-way, including the streets, alleys, 11 avenues, thoroughfares, highways, and other similar public property within 12 the City, as they exist now and as they may be hereafter extended, dedicated, 13 annexed, owned or controlled by the City; such electric power infrastructure 14 includes PNM's generation, transmission, and distribution facilities and 15 equipment within the City limits.
 - (B) Franchise Not Exclusive. The franchise rights and privileges extended by this grant shall never be construed or held to be exclusive. The City retains and shall ever be considered as having and retaining the right and power to allow and to grant to any other person, firm or corporation and other electrical companies, including the City itself, these same franchise rights and privileges to be exercised in and upon its streets, highways, alleys, and roads, and other public places as permitted by the City.
 - (C) Jurisdiction of the Public Regulation Commission. The New Mexico Public Regulation Commission ("Commission") has the sole authority in New Mexico to grant a company the right to provide electric service. The rates to be charged by PNM for furnishing electricity shall be those rates effective by tariffs or contracts filed with the Commission, as the same may be amended from time to time, in accordance with the rules and regulations of the Commission and the Statutes of the State of New Mexico.
- 30 SECTION 3. TERM.
 - (A) Term. The rights, privileges, and franchise herein granted shall continue in full force and effect for the period of fifteen (15) years from and after the date this Ordinance becomes effective. This Ordinance shall be

subject to any and all State and Federal legislative enactments. The Parties agree to negotiate the franchise fee percentage upon receipt by PNM of a proposal from the City following the completion of the tenth (10th) year of the term, provided that such negotiation of the franchise fee percentage shall not obligate or otherwise require PNM to agree to the City's proposal. The Parties agree to negotiate an amendment pursuant to the process set out in Section 8(D) for amendments and addenda. Any amendment of the franchise fee percentage would be effective only upon the mutual agreement of the Parties and upon Council approval.

SECTION 4. FRANCHISE FEE.

- (A) Franchise Fee. In consideration of the rights, privileges, and franchise hereby granted, PNM shall pay the City, from and after the date of the acceptance of this franchise, on a monthly basis, a total aggregate sum of an amount equal to three percent (3%) of the gross receipts which PNM receives from the sale of electricity and the collection of energy transition charges within the municipal boundaries of the City as such boundaries exist as of the effective date or as later expanded by the City pursuant to applicable law, provided that in the event of such expansion, the City provides PNM with written notice specifying such boundary expansion pursuant to Section 8(C) of this Franchise Ordinance for the next preceding one-month period to all PNM retail customers as classified by PNM's rate schedules. PNM shall make payments on a monthly basis on or before the thirtieth (30th) day following the close of such month.
- (B) Franchise Fee in Lieu of Other Payments for the Occupancy and Use of the Public Rights-of-Way. The franchise fee and payments made hereunder are and shall be in lieu of any and all other franchise, license, right-of-way privilege, occupancy or use fees during the term of this franchise; provided, however, that no acceptance of payment by the City shall be construed as an accord and in satisfaction as to any underpayment of amounts due under Section 4(A). This Franchise Ordinance expressly provides that ad valorem property taxes, special assessments for local improvements, gross receipts taxes, and other assessments, taxes, and fees of general applicability shall remain applicable and payable by PNM. Without limiting the foregoing, the

- 1 City does not waive the obligation of PNM to obtain all applicable permits and
- 2 to comply with codes, ordinances, and regulations governing the operation,
- 3 maintenance, and construction of its System.
- 4 SECTION 5. CONSTRUCTION ACTIVITIES.
 - (A) Construction Activities in General; Excavations. PNM shall have the right to excavate any public right-of-way, including highways, streets, alleys, avenues, thoroughfares, roads, sidewalk and other similar public property now or hereafter dedicated, owned, or controlled by the City within its municipal boundaries, as now existing or hereafter extended, as such excavations are necessary for the construction, operation, and maintenance of PNM's electric utility system and the facilities and components associated therewith, provided that all such construction activities shall be subject to any and all right-of-way management ordinances of general applicability which may be adopted pursuant to the City's police powers. In addition and except as otherwise provided by state law or regulation, all construction activities of PNM within the municipal limits of the City shall be done in compliance with the then-applicable construction, planning and zoning rules, regulations, ordinances or orders of the City and any other agency having jurisdiction.
 - (B) Restorations. There shall be no unreasonable delay in the backfilling of excavations by PNM under this Section 5, and all such excavations shall be restored by PNM at its own cost in accordance with valid ordinances and regulations which the City may adopt to reasonably control and monitor such activities. If such ordinances and regulations are not adopted or effective, it shall then be the responsibility of PNM to restore such property, insofar as practicable, to the condition of such property immediately prior to the excavation.
 - (C) Relocations. Any location or relocation of PNM's Facilities in the public rights-of-way reasonably required, caused, or occasioned by any City project, including without limitation, the installation of storm drainage, landscaping, traffic facilities, and road reconstruction, shall be at the cost of PNM and implemented in accordance with valid ordinances and regulations which the City may adopt to reasonably control and monitor such activities. Nothing in the Ordinance shall be construed in any way to prevent the City

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from opening, grading, paving, repairing, altering, or improving any of the streets, alleys, avenues, thoroughfares, and public highways, or undertaking other municipal projects affecting public health, safety and general welfare within the City's rights-of-way in which PNM has its facilities located. Prior to such activity and in the pre-design phase of any project, the City and PNM shall make a good faith effort to coordinate activities to avoid unnecessary cost for both parties. Except as otherwise provided by State regulation or law, PNM, at its expense, shall protect, support, temporarily disconnect, relocate. or remove along under or over any street, alley, or any other public place as permitted by the City, PNM's equipment or facilities when notified in writing and reasonably required by the City for reasons attributable to a municipal project undertaken to promote public safety, health or general welfare in the exercise of the City's police powers. Notwithstanding the foregoing, this provision shall not apply to any move, regrading, rerouting, improvement, or widening undertaken for the benefit or convenience of or at the request of a third party, including a private developer or development entity or any other person who develops property within the City in a manner which necessitates such regrading, rerouting, improving or widening of any street, avenue, easement, right-of-way, alley, highway, sidewalk, bridge or other structure, or other public places as permitted by the City, or in a manner which necessitates such construction, reconstruction, removal, or relocation of traffic signal systems or utility systems owned or operated by or on behalf of the City. This section shall also be subject to any applicable State regulation or legislation affecting payment by a state or local public agency or body for certain relocation costs, or any other agreements with the City affecting relocation.

(D) No Interference with Other Authorized Uses. PNM shall make a good faith effort in the conduction of its activities so as not to interfere with the activities of other franchisees. The City shall, in the grant of other franchises, require that said franchisees similarly conduct their activities to avoid interference with those of PNM.

SECTION 6. TREE TRIMMING, MAINTENANCE, AND MOVING OF AERIALS.

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- (A) Tree Trimming and Obstructions. PNM shall have the right and authority to trim or remove trees or parts of trees overhanging or within any public way and to remove any obstruction within any public way to eliminate or minimize interferences with its lines, system, plant, equipment, service or facilities. PNM shall comply with the Revised City Ordinances, Article 6, Sections 6-6-2-1 to 6-6-2-9, to the extent they are applicable, in the activities described in this subsection.
- (B) Moving Aerials. Whenever it becomes necessary to temporarily rearrange, remove, tower or raise any of PNM's aerial cables, wires, or other apparatus of PNM to permit the passage of any building, machinery or other object moved over the roads, streets, alleys, avenues, thoroughfares and public highways within the City, PNM will rearrange such aerial cables, wires. or other apparatus within a reasonable period after receiving written notice from the owner or contractor-mover who desires that said building, machinery or other objects be moved. All such notices must include the written approval of the City, must set forth in detail the route of movement of the building, machinery, or object, must state that the costs incurred by PNM for such activities will be borne by the contractor-mover and that the contractor-mover will indemnify and save both the City and PNM harmless from any and all damages or claims of whatsoever kind or nature caused directly or indirectly by such activities, and if required by PNM, must include a cash deposit or a good and sufficient bond in an amount reasonably acceptable to PNM to pay any and all such costs as estimated by PNM.

SECTION 7. INSURANCE AND INDEMNITY.

- (A) Commercial General Liability Insurance. PNM shall procure and maintain for the duration of this Franchise insurance against all claims for injuries to persons or damages to property which may arise from or in connection with the exercise of the rights, privileges and authority granted hereunder to PNM, its agents, representatives or employees.
- (B) Proof of Insurance; Policy Limits. PNM shall provide evidence of an insurance certificate, together with an endorsement naming the City, its elected and appointed officers and employees as additional insureds, to the City for its inspection prior to the commencement of any work or installation

of any Facilities pursuant to this Ordinance or not later than ten (10) business				
days after approval of this Franchise Ordinance by the City Council, whichever				
comes sooner, and such insurance certificate shall evidence the following				
minimum coverages:				

- (1) Commercial General Liability Insurance:
- (a) Bodily Injury/Property Damage in the minimum amount of One Million Dollars (\$1,000,000.00) for each occurrence and Two Million Dollars (\$2,000,000.00) general aggregate; and
 - (b) Property Damage Liability Insurance shall not exclude Explosion –Collapse Underground Coverage (XCU).
 - (2) Workers' Compensation Insurance:
 - (a) Part I. Workers' Compensation in accordance with statutory requirements; and
 - (b) Part II. Employers' Liability in the minimum amount of One Million Dollars (\$1,000,000.00); and
 - (c) PNM shall comply with the provisions of the Workers' Compensation Act of the State of New Mexico (the "Act"). If PNM has determined that it is not subject to the Act, it will certify, in a signed statement, that it is not subject to the Act. PNM will notify the City and comply with the Act should it employ three (3) or more persons during the term of this Franchise. If PNM fails to comply with the Act and applicable rules, this Ordinance may be terminated.
 - (3) Products and Completed Operations in the minimum amount of One Million Dollars (\$1,000,000.00) for each occurrence and Two Million Dollars (\$2,000,000.00) general aggregate.
 - (4) Pollution Legal Liability in the minimum amount of One Million Dollars (\$1,000,000.00) for each occurrence (if applicable).
 - (5) Business Automobile Liability in the minimum amount of combined single limit of One Million Dollars (\$1,000,000.00) for each occurrence; and Pollution Liability (form MCS90) for transportation exposure of One Million Dollars (\$1,000,000.00) for each occurrence. Business Automobile Liability Insurance shall include coverage for the use of all owned, non-owned and hired automobiles and vehicles.

- (6) Coverage for independent contractors and their work on behalf of PNM in public rights-of-way and any Contractual Liability must be included in all policies that PNM obtains pursuant to Section 7.
- (7) Professional Liability in the minimum amount of One Million Dollars (\$1,000,000.00) for each occurrence and Two Million Dollars (\$2,000,000.00) general aggregate.
- If such limits are higher than the minimum limits required by the City, such limits shall apply to the coverage afforded the City under the terms and conditions of the Ordinance. PNM shall furnish to the City copies of any insurance policy endorsements that are subsequently issued amending coverage or limits.
- PNM or its contractor(s) shall not begin work under this Franchise Ordinance until the required insurance has been obtained and the proper insurance certificates have been provided to the City, adding the City as an additional insured, as applicable. Neither the City's approval nor failure to approve any insurance certificates shall relieve PNM or its contractors of their full responsibility to maintain the required insurance policies in full force.
- (C) Single Primary; Excess Policy. The minimum limits may be provided for through a single primary insurance policy providing such coverage or through the addition of an excess liability policy written in excess of the primary general liability and automobile liability policies.
- (D) Insurance Certificate Requirements. Any insurance certificate required by Section 7 shall provide that the described policies and coverages will not be canceled or modified before the expiration date thereof, without the issuing company giving thirty (30) days written notice to the certificate holder and those named as additional insureds. In the event of any cancellation, modification or intent not to renew, PNM shall obtain and furnish to the City evidence of replacement insurance policies meeting the requirements of this Section by the cancellation or modification date.
- 31 (E) Insurance Rating. Any commercial insurance carrier providing any 32 required coverage must have an A.M. Best rating of A-VII or higher.

[Bracketed/Underscored Material] - New Bracketed/Strikethrough Material] - Deletion

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(F) Indemnification, Defend and Hold Harmless. PNM, for itself and its agents, employees, subcontractors, and the agents and employees of any subcontractors, shall, at its own expense and throughout the term of this Ordinance, indemnify, defend, and hold harmless the City and any of its elected or appointed officers and employees, from any and all claims, demands, actions, proceedings (formal or informal) or suits (including on and through any final non-appealable order or judgment) which the City, or such elected or appointed officers or employees, may suffer, or which may be recovered from, or obtainable against the City, or such elected or appointed officers or employees, to the extent arising: (1) as a result of the installation, use, or maintenance by PNM of its Facilities in the Right-of-Way; (2) as a result of the exercise by PNM of any or all of the rights, privileges, permission, and authority conferred under this Ordinance; or (3) as a result of any alleged act or omission on the part of PNM in performing or failing to perform any of its obligations under this Ordinance. PNM is not, however, liable and is not required to indemnify or hold harmless the City for any damages caused by the negligence of any agents, servants and/or employees of the City. Notwithstanding any other provisions in this Ordinance, PNM's obligation to provide indemnification to the City shall be limited to PNM's proportionate share of fault, as determined by judgment or by agreement with City, with respect to any claim for which indemnity is applicable.

- (G) Risks Associated with Operation of PNM's Facilities; Liability Limits. By entering into this Ordinance, the City is not assuming any risks for the operations of PNM's Facilities and PNM shall be responsible and answerable for any and all injuries to persons or property to the extent arising out of its negligent operations pursuant to this Ordinance. The amounts and types of required insurance coverages, as set forth in this Ordinance, shall in no way be construed as limiting the scope of indemnity or liability set forth in this Section.
- (H) PNM Recourse for Loss. PNM acknowledges that its recourse against the City for any loss, cost, expense, or damage caused by the acts or

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- 1 omissions of the City are subject to and may be limited by the New Mexico
- 2 Tort Claims Act, NMSA 1978, 41-1-1 to 41-1-30.
- 3 SECTION 8. MISCELLANEOUS PROVISIONS.
- 4 (A) Inspection of PNM's Books, Confidentiality, and Public Records. PNM shall make available to the City, upon ten (10) days written notice, such 5 6 information directly pertinent to the payment of the franchise fees pursuant to 7 the terms of this Ordinance, in such form as PNM can reasonably make 8 available. Subject to New Mexico public records laws, if PNM considers any such information that PNM provides to the City and/or that the City reviews in 9 10 camera as confidential and proprietary, the information shall be so marked 11 and shall not be disclosed or used for any purpose, other than verifying and/or 12 enforcing proper computation and payment of franchise fees in accordance 13 with the terms of this Ordinance. However, if the City must release any such 14 confidential material pursuant to a valid court order, the City shall so advise 15 PNM in a timely fashion so that PNM may take appropriate steps to protect its 16 interests.
 - (B) Annual Franchise Fee Reports. PNM shall submit a report verified by the PNM controller setting forth the computation of gross revenues used to calculate the franchise fee on an annual basis for the preceding year.
 - (C) Changes in City's Municipal Boundaries. The City shall notify PNM in writing of any changes in the municipal boundaries of the City within thirty (30) days of any extension or contraction of such municipal boundaries becoming effective. Such notice shall be delivered to:

Public Service Company of New Mexico

Attn: Tax Department

MS 1025, 414 Silver SW

Albuquerque, NM 87102

The notice shall provide a description of the new and former municipal boundaries. PNM shall have no obligation to calculate, collect or pay the franchise fee attributable to any newly extended municipal boundaries until thirty (30) days have elapsed from PNM's receipt of such notice.

(D) Amendment and Addendum. At any time during the term of this Ordinance, the City or PNM may propose an amendment or addendum to the

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Notice will be effective upon delivery at the above addresses until the City or PNM notifies the other, in writing, of a change in the address.

Ordinance by giving thirty (30) days' written notice to the other of the

(F) Reservation of Rights. By accepting this Ordinance, the City and PNM reserve all rights under federal law, state law, and regulation. All provisions contained in this Franchise Ordinance are hereby declared to be for a public purpose and the health, safety, and welfare of the general public; these provisions shall be liberally construed in favor of the public interest in order to effectuate its public purpose. Any members of the governing body, City officials, or employees charged with the enforcement of this Ordinance, who

- are acting for the City in the discharge of their duties, shall not render themselves personally liable because of these enforcement activities. accepting this Ordinance, the City and PNM reserve all their respective rights under federal and state law and regulation; and neither waives its rights to exercise those rights. Further, neither the City nor PNM waives its respective rights to seek all appropriate legal and equitable remedies as allowed by law upon violation of the terms of this Franchise, including seeking injunctive relief and monetary damages in a court of competent jurisdiction. Such right to injunctive relief is expressly reserved.
 - (G) Order of Precedence. In the event of a conflict between this Ordinance and any other ordinance adopted by the City, the terms of this Ordinance shall control; provided, however, that the foregoing does not negate PNM's obligations under Section 5(A) requiring that all construction activities shall be subject to any and all right-of-way management ordinances of general applicability adopted pursuant to the City's police powers.
- 16 SECTION 9. ACCEPTANCE.
 - (A) PNM to Accept. PNM shall, within thirty (30) days after the passage and approval of this Ordinance, file in the office of the City Clerk, City of Albuquerque, a written statement of acceptance duly signed and acknowledged by the proper officer of PNM authorized to execute such acceptance.
 - (B) Failure to Accept. In the event PNM does not file such acceptance within said period, this Ordinance and the rights, privileges and franchise granted hereunder shall be terminated and void; provided, that the City may by resolution extend the time herein for the filing of such acceptance for an additional period.
 - (C) Supersedes Prior Franchise. This Ordinance, if accepted by PNM as hereinbefore provided, shall supersede, cancel and be in lieu of any and all other existing or prior grants of rights, permission, and authority to PNM or any predecessor companies or assignors of PNM to construct, operate, and maintain any system for the production, transmission, distribution, and sale of electricity within the City.
- 33 SECTION 10. SEVERABILITY CLAUSE.

1 If any section, paragraph, clause, or provision of this Ordinance, or any 2 section, paragraph, clause, or provision of any regulation promulgated 3 hereunder shall for any reason be held to be invalid, unlawful, or 4 unenforceable, the invalidity, illegality, or unenforceability of such section, 5 paragraph, clause, or provision shall not affect the validity of the remaining 6 portions of this Ordinance or the regulation so challenged. 7 SECTION 11. REPEALER. Sections 13-4-2-1 through 13-4-2-11 are hereby 8 repealed. 9 SECTION 12. COMPILING CLAUSE. This Ordinance shall be incorporated in 10 and compiled as part of the Revised Ordinances of the City of Albuquerque. 11 SECTION 13. EFFECTIVE DATE. This Ordinance shall become effective on 12 May 20, 2020, and in accordance with statute (NMSA 3-42-1 franchises; 13 authorization). 14

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	1	PASSED AND ADOPTED THIS <u>20th</u> DAY OF <u>April</u> , 2020
	2	BY A VOTE OF: 9 FOR 0 AGAINST.
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	9	Patrick Davis, President
	10	City Council
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	14	APPROVED THIS 28 DAY OF 1, 2020
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	17	Bill No. O-20-11
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1 ~	23	Timothy M. Keller, Mayor
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[Bracketed/Underscored racketed/Strikethrough A	28	ATTEST:
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	30 31	Ethan Watson, City Clerk
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CITY OF ALBUQUERQUE

Albuquerque, New Mexico Office of the Mayor

Mayor Timothy M. Keller

INTEROFFICE MEMORANDUM

March 20, 2020

TO:

Pat Davis, President, City Council

FROM:

Timothy M. Keller, Mayor 📈

SUBJECT:

Public Service Company of New Mexico ("PNM") Franchise Ordinance

This ordinance renews the franchise authority that the City granted Public Service Company of New Mexico ("PNM") in 1967. The franchise authorizes PNM to use the City's rights-of way to construct, maintain, and operate electric power infrastructure in return for fair and reasonable compensation. This franchise authority does not grant PNM authority to sell electricity because the New Mexico Public Regulation Commission ("PRC") has granted PNM this authority; the PRC has the sole authority to do so.

The 1967 PNM franchise expired in 1994, though it continues as an implied contract. The City should update this ordinance. An updated franchise rate of three percent of gross revenues, instead of two percent, will bring the City into parity with the cities of Rio Rancho and Santa Fe. The three percent rate also better represents fair and reasonable compensation based on other factors, such as the franchise fee rates for natural gas and telecommunications, which are three percent of gross revenues. The term of this franchise authority is fifteen years with a review of the franchise fee after the completion of the tenth year of the term.

PNM's activities in the City's rights-of-way are subject to state and local law, including codes and regulations on planning, zoning, and construction. The ordinance contains provisions for the relocation of PNM infrastructure when necessitated by municipal projects and for the restoration of PNM construction sites.

The financial and reporting requirements are comparable to those in other franchise authorities.