## ORDINANCE NO. <u>2583</u> (Codified)

## ORDINANCE OF THE CITY COUNCIL OF THE CITY OF CHICO AMENDING TITLE 19 OF THE CHICO MUNICIPAL CODE TO ADD THE VALLEY'S EDGE SPECIFIC PLAN ZONING OVERLAY DISTRICT (CA 22-02)

BE IT ORDAINED by the Council of the City of Chico that:

<u>Section 1</u>. The Valley's Edge Specific Plan has been prepared for the subject property and creation of the Valley's Edge Specific Plan zoning designation and application of that zoning designation to the property is necessary and appropriate for adoption and implementation of the Valley's Edge Specific Plan.

<u>Section 2.</u> A new Section 19.52.110 entitled "Valley's Edge (-VE) overlay zone" is hereby added to the Chico Municipal Code as follows:

## 19.52.110 Valley's Edge (-VE) overlay zone.

- A. Purpose. The purpose of the -VE overlay zone is to implement the Valley's Edge Specific Plan.
- B. Applicability. The -VE overlay zone may be combined with any primary zoning district established by Section 19.40.010 that exists within the bounds of the Valley's Edge Specific Plan area.
- C. Allowable Land Uses. Land use allowances within the Valley's Edge Specific Plan area shall be determined as set forth in Appendix C of the Valley's Edge Specific Plan (Permitted and Conditionally Permitted Uses). If the Specific Plan is silent regarding a particular land use, then these Regulations shall be used to determine permitted land uses and permit requirements.
- D. Development Standards. The development standards applicable to sites within the -VE overlay zone shall be as set forth in the Valley's Edge Specific Plan. If the Specific Plan is silent regarding a particular development standard, then these Regulations shall be used to determine permitted land uses and permit requirements.
- E. Administration and Permit Procedures. The administration and permit procedures contained in Divisions II and III, respectively, of these Regulations shall be used to administer and

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process entitlement requests within the Valley's Edge Specific Plan area.

### **Section 3.** The City Council finds that:

A. Adding the Valley's Edge (-VE) overlay zone is consistent with the General Plan in that it would facilitate implementation of the Valley's Edge Specific Plan (VESP), which constitutes the comprehensive planning effort for the particular area identified as the Doe Mill/Honey Run Special Planning Area (SPA-5) by the General Plan. The VESP is consistent with General Plan direction specific to SPA-5, general direction for planning Special Planning Areas (SPAs), and is supportive of and consistent with General Plan policies and objectives pertaining to development projects. The VESP is consistent with General Plan direction for SPA-5 in that both the VESP and General Plan call for: a recreation oriented mixed-use development offering a broad range of housing types and densities; a Village Core and retail along Skyway Road; primary circulation connections to Skyway Road and East 20th Street; incorporating a community park; maintaining open space by clustering development; providing open space buffers along the north, south and easterly boundaries; utilizing visual simulations to ensure that visual impacts are minimized: incorporating special lighting standards to reduce impacts on the nighttime sky; preserving sensitive habitats; and addressing wildland fire considerations (General Plan Action LU-6.2.4 and Written Description for SPA-5 in Appendix C, Page C-6). The VESP, including CA 22-02, is consistent with General Plan direction for planning SPAs in that it would help the City meet its future growth needs for housing and jobs (Policy LU-2.1) by supporting up to 2,777 new residential units and approximately 447,155 square feet of new commercial space, with flexibility built into the specific plan's implementation as well as its zoning by designating 100 acres of the site Medium Density Residential, which can support a variety of housing types, and by permitting up to 35 units/acre in the commercial designations. The road and trail system would establish multimodal connections between discrete residential planning areas that would support a mix of housing types and connect new residents to services, employment, and shopping in the Village Core area. Opportunities for affordable housing would be provided on areas

designated Medium-High Density Residential, Village Core, and/or Village Commercial. The VESP will complement the City's longstanding efforts to maintain a compact urban form by developing within the City's existing sphere of influence and establishing a longterm growth boundary between urban uses and foothills in the east (VESP Actions LU-2.1 and LU-2.3), consistent with General Plan Policies LU-1.2 and LU-1.3. The VESP reflects clustering development to maintain large amounts of open space, avoiding sensitive natural features and cultural resources, as well as an open space buffer approximately 300 feet wide along its eastern edge to serve as a permanent urban growth boundary, consistent with policies LU-2.5, CD-1.1, OS-1.1, OS-2.5 and OS-3.1. Approximately 286 acres of oak woodlands would be preserved by open space zoning, consistent with Policy OS-2.6. Consistent with General Plan Action LU 6.2.4 and Policies CD-2.4, OS-1.3, and OS-2.4, the VESP project design and policy framework will result in the careful location of buildings and infrastructure, reductions in excessive nighttime lighting and will preserve the foothills as a backdrop to the urban form to the extent feasible. Streets in the VESP will be accompanied by an extensive trail and bike path network that will provide a sense of place by linking future homes and the Village Core area to onsite creeks and other open spaces, consistent with Policies CD-2.1, CD-4.1, CIRC-2.1, OS-2.2. The trail and bike path network will also include north-south emergency vehicle connections as shown in VESP Section 4.6, and encourage exercise and active modes of transportation, consistent with Action LU-6.2.4 and Policies CIRC-1.2, CD-3.3 and SUS-1.6. By providing a mix of land uses with walkable access between homes, recreational areas, and the commercial Village Core, the VESP is consistent with General Plan Policies LU-2.3 and LU-3.1 which call for sustainable land use patterns with a mix of uses that meet the needs of the community. The VESP will provide an additional inventory of land with capacity for development with a mix of dwelling types and sizes, consistent with Policies H.3.2, H.3.3 and HE 4.2. Development of the VESP will include internal and adjacent roadway circulation improvement as necessary to safely and efficiently accommodate traffic generated by the project, consistent with Policies CIRC-

1.1 and CIRC 1.2, and future development will also be required to pay "fair share" development impact fees to help fund citywide circulation improvements beyond the project boundaries, which will assist the City in maintaining acceptable levels of service on City streets consistent with Policies CIRC 1.3 and CIRC 1.4. The EIR evaluated project impacts on circulation in terms of Vehicle Miles Traveled (VMT) using the California Office of Planning & Research's technical advisory and included mitigation requiring future development to employ travel demand management strategies that have been proven to reduce VMT, consistent with Policies CIRC-1.5 and CIRC-9.1. As supported by VESP Section 5.6 and VESP policies C-1.2 and C-1.10, the project would support public transit as called-for by General Plan Policy CIRC-5.3. The VESP has been designed with large amounts of open space and an extensive network of multi-use trails that will encourage recreational activity by future residents, consistent with General Plan policies that promote a healthy and sustainable lifestyle. The project design and policy framework for the VESP reflect a culture of stewardship and resource conservation by protecting most of the sensitive habitats within the site and elevating quality of life for existing and future citizens in the area by providing a community park and elementary school (PROS-2, PROS-3.4, PROS-4, PROS-4.1 and PROS-4.3). The retention and replacement of trees is required pursuant to the Valley's Edge Tree Preservation Program contained in Appendix E of the VESP, consistent with Policy SUS-6.4 which calls for continued support for the planting and maintenance of trees in the community to increase carbon sequestration and Policy OS-6.1 which promotes a healthy urban forest to also reduce energy consumption and urban heat gain. Policies and Design Guidelines in the VESP promote drought tolerant landscaping (PROS-4.2, DES-2.12 and Sections 6.2.3, A.5.3, A.6.5, A.6.7, and A.6.8), consistent with Policies SUS-4.2 and SUS-4.3. The project also supports providing local foods, including community gardens within Village Core Park (See VESP Sections 3.2.6 and 4.8.2), and in residential and commercial areas, consistent with General Plan Policy SUS-7.2. Consistent with Policy SUS-6.2, which directs implementation of the City's Climate Action Plan (CAP), the VESP would help

implement the CAP Measures by avoiding the use of natural gas in all new structures within the project (CAP Measure E-2), installing photovoltaic arrays on all residential and HOA buildings per VESP Policies INFR-4.1, DES-2.2, and DES-2.10 (CAP Measure E-4), developing a multimodal circulation system that supports transit, bicycles, pedestrians, and neighborhood electric vehicles (CAP Measure T-1), improving electric vehicle infrastructure through VESP Actions C-1.5, C-1.7, and C-1.8, in addition to Title 24 building code requirements (CAP Measure T-2), constructing a park-and-ride lot and transit stops near the Village Core per VESP Policies C-1.9 and C-1.10 (CAP Measure T-3), incorporating a Transportation Demand Management (TDM) plan per air quality EIR mitigation, which will support or expand upon other GHG-reducing efforts, establishing a mixed-use development in one of the City's new growth areas to reduce VMT (CAP Measure T-5), and increasing carbon sequestration over time by installing street trees along all new roadways and implementing the Valley's Edge Tree Preservation Program which requires replacement trees for each qualifying tree removed as a part of site development. Therefore, the VESP includes a reasonable range and degree of GHGreducing measures to be consistent with the CAP and would assist in the attainment of the City's climate action goals by incorporating CAP measures into future development. As directed by Policy SUS-6.3, increases in GHG emissions were analyzed and mitigated during the EIR process pursuant to the California Environmental Quality Act, though forecasted operational GHG emissions from the project remain significant and unavoidable. The specific plan, as modified by Mitigation Measures AQ-2 through AQ-5 from the EIR, would help the local air basin comply with state and federal ambient air quality standards, consistent with Policy OS-4.1. The VESP will assist in the provision of housing for seniors by reserving approximately one-half of the future units (1,357 homes) for age-restricted households of individuals 55 years and older, consistent with Policies H.4.4 and HE 5.1. It is anticipated that some of the senior housing units, as well as any congregate care homes and assisted living facilities, will be constructed with enhanced accessibility features to accommodate older individuals with limited mobility or other

accessibility needs, consistent with Policy H.4.1 and HE 1.5. The VESP plans for a variety of residential densities and unit types that will result in a range of housing options, including smaller workforce/attainable housing (e.g., cottages, courtyard homes and patio homes) to accommodate a range of incomes, consistent with Policies H.6.1 and H.6.2. The development agreement expands upon this by requiring the developer to provide a site at least 4 acres in size within or near the Village Core area for an affordable housing project, consistent with Action LU-6.2.1 and Policies HE 1.6 and HE 3.3. Policies, standards, and design guidelines in the VESP include public safety considerations that deal with crime prevention through environmental design (VESP Policy LU-1.5 and Section A.3.1), flooding concerns (Section 6.4), and wildfire concerns (VESP Policies LU-5.1 through LU-5.7 and Section 4.5), consistent with General Plan Policies CD-3.4, S-2.1, S-4.3, and S-5.5. Flooding concerns and drainage plans to reduce the likelihood of future flooding in the area are addressed in detail in Section 4.9 of the EIR and Appendix H of the EIR. The VESP's firewise policies in Section 4.5 address wildfires from five distinct perspectives: Land Planning, Fire Fighting Capability, Fire Resistant Materials and Building Standards, Fuel Reduction Management, and Emergency Preparedness. The VESP project is designed to be consistent with the General Plan and the VESP would provide a reserve of available land to support the long-term growth needs of the City, consistent with Policy HE-4.1 which directs the City to enable sufficient housing construction to meet future needs; and

B. Adding the Valley's Edge (-VE) overlay zone is consistent with other applicable provisions of Title 19 of the Chico Municipal Code in that the -VE overlay zone directs implementation of the Valley's Edge Specific Plan by referring to the specific plan's land use allowances and development standards and directs the use of Title 19 regulations for administration, permitting procedures, and for land use allowances and development standards where the specific plan is silent. The land use allowances and development standards contained in the Valley's Edge Specific Plan are modeled after, and are similar to, Title 19 land use allowances and development standards, with intentional exceptions

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27 28 to encourage consistency between future development within the specific plan area and the goals and actions contained within the specific plan. For example, the VESP contains special foothill development standards such as reduced height allowances and increased setbacks in response to the site's prominent position, which advances VESP Actions LU-4.1, LU-4.2 and LU-4.3 directed at minimizing visual impacts from VESP development. The -VE overlay zone will result in uses which are compatible internally within the specific plan area and between the specific plan area and surrounding sites.

Section 4. Table 4-1, Zoning Districts, of subdivision 19.40.010, Zoning Districts Generally, of Title 19, Land Use and Development Regulations, is amended as follows, in part, with all other existing provisions of Table 4-1 remaining the same:

TABLE 4-1

#### **ZONING DISTRICTS**

Zoning Map	Zoning District Name	Primary General Plan Land Use Designation
Symbol		and Permitted Densities (1)
Overlay Zoning District		
-VE	Valley's Edge	All designations

Section 5. If any section, subsection, sentence, clause, or phrase of this Ordinance, or the application thereof to any person or circumstances, is held to be unconstitutional or to be otherwise invalid by any court of competent jurisdiction, such invalidity shall not affect other provisions or clauses of this Ordinance or application thereof which can be implemented without the invalid provisions, clause, or application, and to this end such provisions and clauses of the Ordinance are declared to be severable.

**Section 6.** This Ordinance shall be effective thirty (30) days following its adoption. THE FOREGOING ORDINANCE WAS ADOPTED at a meeting of the City Council of the City of Chico held on <u>January 17</u>, 2023, by the following vote: AYES: Bennett, Morgan, Tandon, Reynolds, Coolidge NOES: Winslow ABSENT: None ABSTAINED: None DISQUALIFIED: van Overbeek APPROVED AS TO FORM: ATTEST: Vincent C. Ewing, City Attorney\* Deborah R. Presson City Clerk \*Pursuant to The Charter of the City of Chico, Section 906(E)